
TITLE: WASTE SERVICE UPDATE

Committee: Community and Environment Sub-Committee

Date: 16 June 2011

Author: Waste Strategy Team Leader

[L28]

1.0 ISSUE

1.1 To prepare for a review of the waste collection and street cleansing services in East Cambridgeshire beyond the end of the current contract term.

2.0 RECOMMENDATION(S)

2.1 That the position statement detailed in the report be noted.

2.2 That the Head of Environmental Services in consultation with the Chairman and Vice Chairman of the Community and Environment Sub Committee provide detailed proposals to the next Sub Committee meeting for a formal review of the waste collection and street cleansing service.

3.0 BACKGROUND/OPTIONS

3.1 Waste collection and cleansing services in East Cambridgeshire are currently provided through a contract with Veolia Environmental Services. The contract commenced on 1 April 2008 and runs until 31 March 2015. Provision is made in the contract for year by year extension for a further period of up to 4 years by mutual agreement.

3.2 Previously services were provided for 11 years by Cleanaway Ltd, which was purchased by Veolia prior to commencement of the new contract. Prior to this contract services were provided directly by the Council.

3.3 East Cambridgeshire was until recently the only district in Cambridgeshire to provide waste services through a contractor, with other Councils providing their own services. Peterborough City Council has recently changed this situation by contracting its waste services to Enterprise. South Cambridgeshire had provided recycling services only through a contract with Veolia, but has recently reverted to direct provision of services.

3.4 East Cambridgeshire's waste services include a weekly black sack refuse collection, fortnightly black box recycling collection for paper, cans and glass, and fortnightly food and garden waste collection using brown paper sacks. All other Cambridgeshire districts operate a three wheeled bin system with refuse collected one week and recyclables the next. Other councils all collect

recyclables mixed (South Cambridgeshire keeps paper separate), whilst East Cambridgeshire collects paper, glass and cans separately.

- 3.5 A number of options are possible for future delivery of waste services, including joint provision with a neighbouring Council or Councils, reletting a contract to a commercial waste contractor, and reverting to direct provision of services as an individual Council. Street cleansing services are currently provided through a combined contract with waste collection services by Veolia, but it would be possible to introduce separate services if preferred beyond this contract period.
- 3.6 East Cambridgeshire currently recycles less of its waste than other Cambridgeshire districts, with a provisional figure of 37.03% for 2010/11. Nationally East Cambridgeshire was just below average for recycling performance when the last official figures were published for 2009/10 at 36.8% compared to an average of 38.2%, being ranked 178th of 325 authorities with responsibility for waste collection.
- 3.7 In deciding the form of future waste collection services, the Council currently faces two main challenges, these being firstly the achievement of a 50% recycling rate by 2020, and secondly the provision of recycling collections of paper, plastic, metal and glass by 1 January 2015, meaning that collections of plastic would need to be re-introduced by this time. Both requirements are from the Revised Waste Framework Directive.
- 3.8 In preparation for the end of the existing contract it is necessary to consider a number of options for how services might be delivered in future, together with pressures for change and the financial implications of service provision beyond the current contract period.
- 3.9 Although the current contract has almost four years to run, it is important to commence preparations in order to allow time for required tasks to be completed within timescales. A provisional timeline has been prepared, which suggests that preparations should commence as soon as possible.

4.0 ARGUMENTS/CONCLUSIONS

- 4.1 It will be necessary to compare the relative benefits of providing future services through partnership with other Councils, as an individual authority or through a commercial contractor.
- 4.2 Provision of joint services with other Councils would require alignment of services. As all neighbouring Councils employ wheeled bin alternate weekly collection systems (refuse 1 week, recycling the next) it would be expected that East Cambridgeshire would need to change to this system, although weekly refuse collections could be retained at an extra cost.

4.3 Consideration will need to be given to the range of materials collected for recycling, but the Council has a duty under the Revised Waste Framework Directive to re-introduce plastic recycling collections by January 2015.

5.0 FINANCIAL IMPLICATIONS/EQUALITY IMPACT ASSESSMENT

5.1 It is not possible to quantify financial implications until the type of service required and method of delivery have been chosen. If it is decided to continue using a commercial contractor, costs will not be known until tenders have been submitted and evaluated. The requirement to re-introduce plastic recycling collections will result in increased costs, but again these will depend upon how the service is provided.

5.2 Equality Impact Assessment (INRA) is not required at this stage. To be completed as part of the options appraisal process when alternative services are considered.

6.0 APPENDICES

6.1 Appendix 1 Provisional timeline of steps required to put services in place beyond the current contract period. This assumes use of a commercial contractor, which would be expected to be the longer process.

6.2 Appendix 2 National recycling performance for English waste collection authorities 2009/10 and provisional performance for Cambridgeshire authorities 2010/11.

<u>Background Documents</u>	<u>Location</u>	<u>Contact Officer</u>
None	Room FF113 The Grange Ely	David White Waste Strategy Team Leader (01353) 665555 E-mail: dave.white@eastcambs.gov.uk

East Cambridgeshire District Council - Waste contract renewal process		Apr-11	May-11	Jun-11	Jul-11	Aug-11	Sep-11	Oct-11	Nov-11	Dec-11	Jan-12	Feb-12	Mar-12	Apr-12	May-12	Jun-12	Jul-12	Aug-12	Sep-12	Oct-12	Nov-12
Activity	Time requirement																				
Research of options	3 months	█	█	█																	
Report requesting commencement of review process - Community & Environment Sub-Committee				█																	
Announcement of review process				█	█	█	█														
Member/officer decision on options for appraisal	3 months			█	█	█	█														
Agreement of options for appraisal - Community & Environment Sub-Committee							█														
Member/officer site visits	2 months							█	█												
Options appraisal	3 months							█	█	█											
Preparation for consultation	3 months											█	█	█	█						
Agreement of consultation content - Community & Environment Sub-Committee																█					
Consultation with RECAP partners	2 months																█	█			
Public consultation period	3 months																		█	█	█
Analysis of consultation feedback	1 month																				
Member seminar -consultation feedback																					
Agreement of proposed service format	3 months																				
Agreement of service format - Community & Environment Sub-Committee																					
Production of contract document	4 months																				
Formal contracting period	12 months																				
Mobilisation period	6 months																				
Slippage allowance	2 months																				

National recycling performance 2009/10

Position in table	Authority	Authority Type	NI192 Percentage of household waste sent for reuse, recycling or composting	Provisional 2010/11 results for Cambridgeshire
1	Staffordshire Moorlands District Council	Collection	61.84	
2	South Oxfordshire District Council	Collection	61.41	
3	Rochford District Council	Collection	61.19	
4	Cotswold District Council	Collection	60.4	
5	Stratford-on-Avon District Council	Collection	58.62	
6	South Hams District Council	Collection	57.22	
7	East Lindsey District Council	Collection	56.33	
8	Teignbridge District Council	Collection	56.23	
9	Rutland County Council	Unitary	55.84	
10	Huntingdonshire District Council	Collection	55.53	55.3
11	Uttlesford District Council	Collection	53.83	
12	North Kesteven District Council	Collection	53.82	
13	Lichfield District Council	Collection	53.56	
14	South Cambridgeshire District Council	Collection	53.43	52.9
15	Harborough District Council	Collection	53.27	
16	Waveney District Council	Collection	53.17	
17	Rushcliffe Borough Council	Collection	53.11	
18	Ryedale District Council	Collection	51.93	
19	Suffolk Coastal District Council	Collection	51.81	
20	North Lincolnshire Council	Unitary	51.37	
21	Cherwell District Council	Collection	51.36	
22	South Kesteven District Council	Collection	51.07	
23	Rugby Borough Council	Collection	50.99	
24	Epping Forest Borough Council	Collection	50.8	
25	Bexley LB	Unitary	50.7	
26	East Staffordshire Borough Council	Collection	50.4	
27	Mole Valley District Council	Collection	50.38	
28	Central Bedfordshire	Unitary	50.28	
29	Fenland District Council	Collection	50.24	50.4
30	St Edmundsbury Borough Council	Collection	50.07	
31	Melton Borough Council	Collection	50.05	
32	Surrey Heath Borough Council	Collection	50.02	
33	Bournemouth Borough Council	Unitary	50	
34	Shropshire	Unitary	50	
35	Hinckley and Bosworth Borough Council	Collection	49.78	
36	South Northamptonshire District Council	Collection	49.75	
37	St Albans City and District Council	Collection	49.71	
38	Braintree District Council	Collection	49.54	
39	Three Rivers District Council	Collection	49.48	
40	Cheshire East	Unitary	49.46	
41	Warwick District Council	Collection	49.3	
42	West Lindsey District Council	Collection	49.1	
43	North Hertfordshire District Council	Collection	48.68	
44	Stafford Borough Council	Collection	48.32	
45	Cheshire West and Chester	Unitary	47.95	
46	Milton Keynes Council	Unitary	47.75	
47	South Staffordshire Council	Collection	47.73	
48	Broadland District Council	Collection	47.72	
49	Chorley Borough Council	Collection	47.54	
50	Swindon Borough Council	Unitary	47.54	
51	South Derbyshire District Council	Collection	47.4	
52	Walsall MBC	Unitary	47.33	

53	Dacorum Borough Council	Collection	47.26	
54	Daventry District Council	Collection	47.19	
55	Mid Devon District Council	Collection	46.97	
56	Cannock Chase Council	Collection	46.74	
57	Carlisle City Council	Collection	46.73	
58	Chiltern District Council	Collection	46.65	
59	Royal Borough of Kingston upon Thames	Unitary	46.16	
60	Harrow LB	Collection	46.09	
61	Epsom and Ewell Borough Council	Collection	46.02	
62	Hambleton District Council	Collection	45.64	
63	West Lancashire District Council	Collection	45.51	
64	Taunton Deane Borough Council	Collection	45.46	
65	Tunbridge Wells Borough Council	Collection	45.41	
66	Canterbury City Council	Collection	45.3	
67	Mid Sussex District Council	Collection	45.27	
68	Guildford Borough Council	Collection	45.21	
69	Forest Heath District Council	Collection	45.17	
70	South Ribble Borough Council	Collection	45.1	
71	Woking Borough Council	Collection	44.85	
72	Blaby District Council	Collection	44.77	
73	Eden District Council	Collection	44.77	
74	Kettering Borough Council	Collection	44.77	
75	Derby City Council	Unitary	44.66	
76	Peterborough City Council	Unitary	44.61	44.99
77	North Norfolk District Council	Collection	44.46	
78	Trafford MBC	Collection	44.44	
79	Allerdale Borough Council	Collection	44.3	
80	Tonbridge and Malling Borough Council	Collection	44.29	
81	Wyre Borough Council	Collection	44.22	
82	North West Leicestershire District Council	Collection	44.18	
83	Oadby and Wigston Borough Council	Collection	44.01	
84	Elmbridge Borough Council	Collection	44.01	
85	Lincoln City Council	Collection	43.96	
86	West Devon Borough Council	Collection	43.92	
87	Eastleigh Borough Council	Collection	43.76	
88	Blackburn with Darwen Borough Council	Unitary	43.59	
89	Brentwood Borough Council	Collection	43.44	
90	Redcar and Cleveland Borough Council	Unitary	43.29	
91	York City Council	Unitary	43.26	
92	Rother District Council	Collection	43.13	
93	South Lakeland District Council	Collection	43.05	
94	Richmondshire District Council	Collection	43.03	
95	Warrington Borough Council	Unitary	43.03	
96	Weymouth and Portland Borough Council	Collection	43.02	
97	Richmond upon Thames LB	Collection	43.01	
98	North East Derbyshire District Council	Collection	42.96	
99	Barnsley MBC	Unitary	42.85	
100	Broxtowe Borough Council	Collection	42.8	
101	Charnwood Borough Council	Collection	42.73	
102	Tamworth Borough Council	Collection	42.61	
103	Bath and North East Somerset Council	Unitary	42.47	
104	Wychavon District Council	Collection	42.42	
105	Rotherham MBC	Unitary	42.28	
106	Calderdale MBC	Unitary	42.03	
107	Wycombe District Council	Collection	42.02	
108	South Somerset District Council	Collection	41.86	
109	East Dorset District Council	Collection	41.85	
110	Telford and Wrekin Council	Unitary	41.81	
111	North Devon District Council	Collection	41.8	
112	Fylde Borough Council	Collection	41.77	

113	Horsham District Council	Collection	41.66
114	Corby Borough Council	Collection	41.64
115	Stockport MBC	Collection	41.45
116	Wiltshire	Unitary	41.42
117	East Hertfordshire District Council	Collection	41.41
118	Copeland Borough Council	Collection	41.39
119	Torridge District Council	Collection	41.32
120	Derbyshire Dales District Council	Collection	41.21
121	Newcastle-upon-Tyne City Council MBC	Unitary	41.09
122	Southend-on-Sea Borough Council	Unitary	41
123	Hillingdon LB	Collection	40.9
124	Poole Borough Council	Unitary	40.87
125	Chesterfield Borough Council	Collection	40.79
126	Breckland Council	Collection	40.76
127	Solihull MBC	Unitary	40.7
128	Cambridge City Council	Collection	40.68
129	High Peak Borough Council	Collection	40.67
130	South Gloucestershire Council	Unitary	40.63
131	Erewash Borough Council	Collection	40.56
132	Ipswich Borough Council	Collection	40.22
133	West Berkshire District Council	Unitary	40.2
134	Bromley LB	Unitary	40.2
135	Mid Suffolk District Council	Collection	40.17
136	Mendip District Council	Collection	40.11
137	Leicester City Council	Unitary	39.83
138	Forest of Dean District Council	Collection	39.76
139	Watford Borough Council	Collection	39.65
140	Doncaster MBC	Unitary	39.6
141	Scarborough Borough Council	Collection	39.5
142	Hertsmere Borough Council	Collection	39.41
143	Sefton MBC	Collection	39.38
144	Chichester District Council	Collection	39.27
145	Wakefield City MDC	Unitary	39.14
146	Selby District Council	Collection	39.1
147	Hartlepool Borough Council	Unitary	39.05
148	Northumberland	Unitary	39.04
149	Mansfield District Council	Collection	38.72
150	Wokingham Council	Unitary	38.36
151	Blackpool Borough Council	Unitary	38.33
152	Bedford	Unitary	38.29
153	Basildon District Council	Collection	38.29
154	Oxford City Council	Collection	38.23
155	Northampton Borough Council	Collection	38.22
156	East Riding of Yorkshire Council	Unitary	38.18
157	Fareham Borough Council	Collection	37.95
158	Bracknell Forest Borough Council	Unitary	37.83
159	Ribble Valley Borough Council	Collection	37.82
160	Arun District Council	Collection	37.66
161	Stoke-on-Trent City Council	Unitary	37.58
162	Ealing LB	Collection	37.55
163	East Hampshire District Council	Collection	37.52
164	Sutton LB	Unitary	37.51
165	South Norfolk Council	Collection	37.44
166	Waverley Borough Council	Collection	37.4
167	Adur District Council	Collection	37.38
168	Reigate and Banstead Borough Council	Collection	37.36
169	Bromsgrove District Council	Collection	37.33
170	North Somerset Council	Unitary	37.25
171	Worthing Borough Council	Collection	37.18
172	Kings Lynn and West Norfolk Borough Council	Collection	37.12

173	Chelmsford Borough Council	Collection	37.1
174	Bristol City Council	Unitary	37.03
175	Castle Point Borough Council	Collection	36.93
176	Craven District Council	Collection	36.89
177	Cornwall	Unitary	36.83
178	East Cambridgeshire District Council	Collection	36.8
179	Winchester City Council	Collection	36.72
180	North Tyneside Council	Unitary	36.68
181	Oldham MBC	Collection	36.65
182	Colchester Borough Council	Collection	36.49
183	Shepway District Council	Collection	36.45
184	County Durham	Unitary	36.32
185	Thurrock Council	Unitary	36.3
186	Wirral MBC	Collection	36.22
187	Darlington Borough Council	Unitary	36.2
188	Exeter City Council	Collection	36.18
189	Hart District Council	Collection	36.16
190	Maldon District Council	Collection	36.11
191	Vale of White Horse District Council	Collection	36.1
192	Lancaster City Council	Collection	35.98
193	Rossendale Borough Council	Collection	35.94
194	Luton Borough Council	Unitary	35.8
195	Test Valley Borough Council	Collection	35.76
196	Wolverhampton MBC	Unitary	35.75
197	Torbay Council	Unitary	35.7
198	Wealden District Council	Collection	35.62
199	Herefordshire Council	Unitary	35.59
200	Pendle Borough Council	Collection	35.56
201	Broxbourne Borough Council	Collection	35.48
202	Nottingham City Council	Unitary	35.47
203	Greenwich LB	Unitary	35.42
204	Hyndburn Borough Council	Collection	35.34
205	Harlow District Council	Collection	35.31
206	Gedling Borough Council	Collection	35.27
207	City of London	Unitary	35.19
208	Norwich City Council	Collection	34.59
209	Wellingborough Borough Council	Collection	34.56
210	Kingston-upon-Hull City Council	Unitary	34.43
211	Windsor and Maidenhead Borough Council	Unitary	34.37
212	Havering LB	Collection	34.35
213	Christchurch Borough Council	Collection	34.34
214	Nuneaton and Bedworth Borough Council	Collection	34.26
215	East Devon District Council	Collection	34.17
216	Welwyn Hatfield Council	Collection	34.13
217	West Oxfordshire District Council	Collection	33.73
218	Tameside MBC	Collection	33.71
219	Burnley Borough Council	Collection	33.63
220	Worcester City Council	Collection	33.62
221	Merton LB	Unitary	33.62
222	Spelthorne Borough Council	Collection	33.46
223	Reading Borough Council	Unitary	33.4
224	Medway Borough Council	Unitary	33.39
225	Barrow-in-Furness Borough Council	Collection	33.25
226	Hounslow LB	Collection	33.19
227	South Bucks District Council	Collection	33.18
228	Ashfield District Council	Collection	33.15
229	Wigan MBC	Unitary	33.14
230	Barnet LB	Collection	33.07
231	Rochdale MBC	Collection	33.02
232	Purbeck District Council	Collection	32.91

233	Cheltenham Borough Council	Collection	32.85
234	South Holland District Council	Collection	32.84
235	Barking and Dagenham LB	Collection	32.75
236	West Dorset District Council	Collection	32.72
237	North East Lincolnshire Council	Unitary	32.71
238	North Dorset District Council	Collection	32.6
239	Coventry City Council	Unitary	32.31
240	Preston Borough Council	Collection	32.26
241	Croydon LB	Unitary	32.24
242	Salford City Council MBC	Collection	32.17
243	Swale Borough Council	Collection	32.14
244	Gloucester City Council	Collection	32.08
245	Tandridge District Council	Collection	31.94
246	Isle of Wight Council	Unitary	31.93
247	Stevenage Borough Council	Collection	31.87
248	Harrogate Borough Council	Collection	31.66
249	Redbridge LB	Collection	31.58
250	Birmingham City Council	Unitary	31.53
251	Boston Borough Council	Collection	31.52
252	Tewkesbury Borough Council	Collection	31.51
253	Sevenoaks District Council	Collection	31.28
254	Leeds City Council MBC	Unitary	31.25
255	Plymouth City Council	Unitary	31.25
256	Eastbourne Borough Council	Collection	31.21
257	Enfield LB	Collection	31.07
258	Kirklees MBC	Unitary	31.05
259	Gateshead MBC	Unitary	30.97
260	Slough Borough Council	Unitary	30.91
261	Dover District Council	Collection	30.83
262	Halton Borough Council	Unitary	30.82
263	New Forest District Council	Collection	30.79
264	Royal Borough of Kensington and Chelsea	Collection	30.65
265	Maidstone Borough Council	Collection	30.63
266	East Northamptonshire Council	Collection	30.59
267	Stockton-on-Tees Borough Council	Unitary	30.44
268	Havant Borough Council	Collection	29.9
269	St Helens MBC	Collection	29.79
270	Sandwell MBC	Unitary	29.76
271	Camden LB	Collection	29.75
272	Bradford City MDC (MBC)	Unitary	29.45
273	Dudley MBC	Unitary	29.44
274	Crawley Borough Council	Collection	29.1
275	Redditch Borough Council	Collection	29.1
276	Bolton MBC	Collection	29.09
277	Islington LB	Collection	29.06
278	South Tyneside MBC	Unitary	28.99
279	Brent LB	Collection	28.69
280	Newcastle-under-Lyme Borough Council	Collection	28.66
281	Malvern Hills District Council	Collection	28.07
282	Waltham Forest LB	Collection	27.92
283	Bury MBC	Collection	27.81
284	Knowsley MBC	Collection	27.78
285	Amber Valley Borough Council	Collection	27.68
286	Rushmoor Borough Council	Collection	27.67
287	Sheffield City Council	Unitary	27.49
288	Brighton and Hove Council	Unitary	27.45
289	Hammersmith and Fulham LB	Collection	27.24
290	Sunderland City Council	Unitary	27.23
291	West Somerset District Council	Collection	27.2
292	Lambeth LB	Collection	27.15

293	Hastings Borough Council	Collection	27.06
294	Tendring District Council	Collection	27.05
295	North Warwickshire Borough Council	Collection	26.98
296	Bolsover District Council	Collection	26.94
297	Sedgemoor District Council	Collection	26.83
298	Great Yarmouth Borough Council	Collection	26.46
299	Wyre Forest District Council	Collection	26.46
300	Tower Hamlets LB	Unitary	26.39
301	Southampton City Council	Unitary	26.38
302	Stroud District Council	Collection	25.77
303	Thanet District Council	Collection	25.72
304	Newark and Sherwood District Council	Collection	25.59
305	Liverpool City Council	Collection	25.46
306	Haringey LB	Collection	25.12
307	Wandsworth LB	Collection	24.99
308	Runnymede Borough Council	Collection	24.99
309	Portsmouth City Council	Unitary	24.71
310	Hackney LB	Collection	24.32
311	Lewes District Council	Collection	24.32
312	Westminster City Council	Unitary	24.08
313	Basingstoke and Deane Borough Council	Collection	23.42
314	Gosport Borough Council	Collection	23.36
315	Gravesham Borough Council	Collection	23.06
316	Middlesbrough Borough Council	Unitary	22.82
317	Bassetlaw District Council	Collection	22.76
318	Dartford Borough Council	Collection	22.58
319	Aylesbury Vale District Council	Collection	22.24
320	Southwark LB	Unitary	22.13
321	Council of the Isles of Scilly	Unitary	18.96
322	Manchester City Council MBC	Collection	18.82
323	Newham LB	Collection	18.8
324	Lewisham LB	Unitary	16.85
325	Ashford Borough Council	Collection	15.29
		Average	38.2

Notes

- *This table excludes Waste Disposal Authorities, who are not responsible for household waste collection services.
- *Unitary Authorities are responsible for waste collection and disposal.
- *Waste Collection Authorities collect waste only, responsibility for disposal remaining with a Waste Collection Authority, in Cambridgeshire this is Cambridgeshire County Council.
- *2010/11 results are not yet available.
- *Source - DEFRA